

Message Text

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E.O. 11652: NA

TAGS: ECE

SUBJ: ECE-ROLE IN CSCE FOLLOW-UP

1. SUMMARY. CSCE FINAL DOCUMENT FORESEES ACTIVE FOLLOW-UP ROLE FOR ECE IN FIELDS OF ECONOMICS, SCIENCE, AND TECHNOLOGY AND ENVIRONMENT. RECOMMENDATIONS IN THESE AREAS CONTAIN ELEVEN SPECIFIC REFERENCES TO ECE IN ADDITION TO REFERENCE IN FOLLOW-UP SECTION DEALING WITH MULTILATERAL FORMS OF COOPERATION. ECE SECRETARIAT PREPARING REPORT ON CSCE FOLLOW-UP FOR NEXT PLENARY SESSION (29 MARCH -9 APRIL 1976) BASED ON CONSULTATIONS WITH ECE SUBSIDIARY BODIES AND GOVERNMENTS. WESTERN GOVERNMENTS SHOULD TAKE PARALLEL STEPS IN NATO AND/OR OECD TO DEVELOP POSITIONS ON CSCE ECONOMIC FOLLOW-UP FOR CONSIDERATION AT ECE PLENARY. END SUMMARY.

2. FOR PAST SEVERAL YEARS, ECE HAS DEFERRED BASIC

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DECISION ON FUTURE STRUCTURE OF PROGRAM AND ORGANIZATION

PENDING CSCE OUTCOME IN EXPECTATION THAT CSCE WOULD PROVIDE POLITICAL THRUST AND GUIDANCE FOR FUTURE ACTIVITIES. RESOLUTION 2(XXX) ON FUTURE ACTIVITIES OF THE COMMISSION, ADOPTED AT RECENT COMMISSION SESSION REFERS TO EXPECTED RESULTS OF CSCE IN GIVING NEW IMPETUS AND OPENING NEW PERSPECTIVES FOR COOPERATION AND REQUESTS THE EXECUTIVE SECRETARY TO PREPARE A REPORT FOR THE 1976 SESSION ON CONCRETE SUGGESTIONS AND PROPOSALS ON POSSIBLE ADAPTION OF FUTURE ACTIVITIES, INTER ALIA IN LIGHT OF CSCE RESULTS. THE EXECUTIVE SECRETARY INTENDS TO PRESENT CSCE RESULTS TO ANNUAL MEETINGS OF 15 PRINCIPLE SUBSIDIARY BODIES COMMENDING 1 SEPT FOR THEIR VIEWS IN CONNECTION WITH REPARATION OF HIS REPORT.

3. PRIMARY VALUE OF CSCE BASKET II TEXTS IS TO PROVIDE GUIDELINES AND PRINCIPLES AND TO IDENTIFY SPECIFIC AREAS FOR COOPERATION. PRINCIPLES ELABORATED IN TRADE FIELD, FOR EXAMPLE, HAD BEEN UNDER CONSIDERATION FOR 27 YEARS IN ECE. FACT THAT CSCE HAS BEEN ABLE TO REACH AGREEMENT ON TEXTS CONCERNING PRINCIPLES SHOULD ENABLE ECE TO DEVOTE MORE ATTENTION TO PRACTICAL PROGRAMS RATHER THAN STERILE DEBATE ON PRINCIPLES. THIS HEALTHY FALL-OUT FROM CSCE HAS BEEN OBSERVED ALREADY IN PREVIOUS TWO SESSIONS OF TRADE COMMITTEE.

4. MAJOR AREAS OUTLINED IN CSCE DOCUMENT ARE ALREADY INCLUDED IN ECE PROGRAM, I.E. TRADE, INDUSTRIAL COOPERATION, SCIENCE AND TECHNOLOGY, ENVIRONMENT AND TRANSPORTATION. AS EXECUTIVE SECRETARY STANOVNIK RECENTLY INFORMED ECOSOC, THE ECE PROGRAM WILL PROBABLY INTENSIFY IN DEPTH RATHER THAN EXPAND IN WIDTH AS A RESULT OF CSCE.

5. CSCE PROPOSALS WHICH APPEAR TO WARRANT PRIORITY ATTENTION IN ECE INCLUDE: A) POSSIBLE DEVELOPMENT OF CODE OF CONDUCT BASED ON CSCE PRINCIPLES; B) CREATE INFORMATION CENTER FOR LAWS, PROCEDURES, ECONOMIC PLANS AND ECONOMIC CONDITIONS FOR FURTHERING TRADE AND INDUSTRIAL COOPERATION; C) INVESTIGATE PROJECTS OF COMMON INTEREST IN FIELDS OF ENERGY RESOURCES, RAW MATERIAL EXPLOITATION, TRANSPORT AND COMMUNICATIONS; D) EXPAND SCIENTIFIC AND TECHNOLOGICAL RESEARCH ESPECIALLY IN ENERGY FIELD; E) LIMITED OFFICIAL USE

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EXPLORE WIDER USE OF COMMERCIAL CHANNELS FOR TECHNOLOGICAL RESEARCH AND TRANSFER; F) CONVENE CONFERENCES AND SYMPOSIA OF SCIENTISTS; G) INTENSIFY ACTIVITIES ON HARMONIZATION AND STANDARDIZATION; H) PROVIDE INFORMATION EXCHANGE, HARMONIZE DEFINITIONS AND ADOPT COMMON TERMINOLOGY IN ENVIRONMENT FIELD; I) CONTROL OF TRANS-BOUNDARY AIR AND WATER POLLUTION; J) IMPROVE ENVIRONMENTAL CONDITIONS IN HUMAN SETTLEMENTS; K) RESEARCH, MONITORING, FORECASTING

AND ASSESSMENT OF ENVIRONMENTAL CHANGES; (I) UNDERTAKE ENVIRONMENTAL IMPACT ASSESSMENT; (M) EXPAND WORK ON LEGAL PROVISIONS REGARDING TRAFFIC ON INLAND WATERWAYS; (N) INTENSIFY EFFORTS TO HARMONIZE ADMINISTRATIVE AND TECHNICAL PROVISIONS REGARDING TRANSPORT SAFETY. A COMPLETE LIST OF CSCE RECOMMENDATIONS WHICH HAVE IMPLICATIONS FOR THE ECE PROGRAM BEING SENT BY AIRGRAM.

6. THE FACT THAT ECE IS A UN BODY NEED NOT ACT AS A CONSTRAINT ON NEW PROGRAMS SINCE THE COMMISSION IS MASTER OF ITS WORK PROGRAM WHICH CAN BE ADAPTED TO THE WISHES OF MEMBERS. ECOSOC TRADITIONALLY EXERCISES ONLY A PREFUNCTORY REVIEWING ROLE BUT SERVES A USEFUL PURPOSE IN ASSURING NON-ECE MEMBERS THAT THE WORK OF THE COMMISSION FITS INTO A GLOBAL FRAMEWORK.

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7. IF ECE IS TO ASSUME A MORE PROMINENT ROLE, HOWEVER, THERE MAY BE A REQUIREMENT FOR ADDITIONAL RESOURCES. THE PRESENT STAFF OF 130 PROFESSIONALS IS HIGHLY QUALIFIED AND CAPABLE OF ASSUMING RESPONSIBILITIES OF A TECHNICAL CHARACTER WITHIN THE RANGE OF THE PRESENT ECE PROGRAM. INTENSIFICATION OF EXISTING AND ABSORPTION OF SOME NEW ACTIVITIES COULD BE CONTEMPLATED WITH A MODEST INCREASE OF 5 PROFESSIONALS PROPOSED FOR THE 1976-77 BIENNIAL.

8. THE SECRETARIAT DOES NOT HAVE HIGH LEVEL EXPERTISE OR AN OPERATIONAL CAPABILITY WHICH MIGHT WELL BE REQUIRED FOR CERTAIN PROJECTS FLOWING FROM CSCE. IF SUBSTANTIAL NEW REQUIREMENTS ARISE IT WOULD BE PREFERABLE FOR ECE TO SEEK SPECIAL FUNDING FROM MEMBER COUNTRIES RATHER THAN TO SEEK AN INCREASE IN THE REGULAR BUDGET WHICH COULD GIVE RISE TO CRITICISM BY NON-ECE MEMBERS WHO ARE COMPETING FOR LIMITED UN FUNDS. SPECIAL FUNDING LIMITED OFFICIAL USE

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WOULD ALSO AVERT POSSIBLE ATTEMPTS OF ECOSOC OR THE GENERAL ASSEMBLY TO ASSERT A CLOSER SUPERVISORY ROLE OVER ECE.

9. ECE TRADITIONALLY HAS SERVED PRIMARILY AS A TECHNICAL BODY WITHIN A RIGID INTER-GOVERNMENTAL FRAMEWORK. THE DIALOGUE DEVELOPED BETWEEN EAST AND WEST IN THE CSCE DELIBERATIONS, CHARACTERIZED BY CONSIDERABLE FRANKNESS, MIGHT BE CARRIED OVER INTO ECE THEREBY PLACING THE COMMISSION IN A MORE NEUTRAL POLICY ROLE. KEY POLICY AREAS REQUIRING GREATER ATTENTION WOULD INCLUDE IMPROVED CONDITIONS FOR EAST-WEST TRADE EXPANSION, INCREASED SCIENTIFIC AND TECHNOLOGICAL EXCHANGE, ENERGY AND ENVIRONMENTAL QUESTIONS AND ECONOMIC PLANNING AND FORECASTING. ECE COULD PROVIDE THE UMBRELLA FOR MORE SUBSTANTIVE EXCHANGE IN THESE AREAS THAN HERETOFORE IF MEETINGS ARE LESS FORMAL AND STRUCTURED WITH GREATER ENCOURAGEMENT TO EXCHANGE OF IDEAS AS CHARACTERIZED IN CSCE DELIBERATIONS.

10. AS A FIRST STEP, IT WOULD BE DESIRABLE FOR THE WEST TO EXAMINE CSCE PROPOSALS IN DEPT WITH DEVELOPMENT OF POSITION PAPERS FOR FOLLOW-UP IN ECE. SINCE THE EC PLAYED A DOMINANT ROLE IN CSCE BASKET II DELIBERATIONS, IT SHOULD BE ENCOURAGED TO DEVELOP PAPERS IN AREAS OF PARTICULAR INTEREST. CONCEIVABLY, THE QUESTION OF ECONOMIC FOLLOW-UP COULD BE CONSIDERED AMONG THE WESTERN COUNTRIES FIRST IN NATO, THEN IN OECD. HOWEVER, SINCE THE EC COMMISSION HAS A KEY ROLE IN THE TRADE AREA BUT DOES NOT PARTICIPATE IN NATO IT MIGHT BE BETTER FOR WESTERN COUNTRIES TO COORDINATE IN OECD. IN FACT MARKET ECONOMIC

COUNTRIES HAVE FAIRLY CONSISTENT BASIC APPROACH ON MANY OF THESE ISSUES.

11. THE OPPORTUNITY EXISTS FOR NEW INITIATIVES OVER THE NEXT YEAR OR TWO WHILE CSCE RESULTS ARE FRESH. IF THE WEST INTENDS TO BUILD ON THE CSCE RECOMMENDATIONS AND TO MAKE ECE A MORE VIABLE INSTRUMENT OF EAST-WEST COOPERATION, POSITIONS SHOULD BE DEVELOPED WITHIN THE NEXT SIX MONTHS IN PARALLEL WITH THE REPORT BEING PREPARED BY THE EXECUTIVE SECRETARY OF ECE FOR SERIOUS CONSIDERATION AT THE LIMITED OFFICIAL USE

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